LIVERMORE
CALIFORNIA

CITY COUNCIL STAFF REPORT **ITEM NO. 6.4**

DATE: November 9, 2026

TO: Honorable Mayor and City Council

FROM: Brent Smith, Community Development Director

SUBJECT: Resolution authorizing a reappropriation of $400,000 in County Measure BB - Local Streets and Roads (Fund 552) and authorizing an increase in the construction contract change order allowance with Bay Cities Paving & Grading, Inc. for roadway repairs on Portola Avenue near Tranquility Circle as part of Slurry Seal Project SM202204

RECOMMENDED ACTION

Staff recommends the City Council adopt a resolution:

1. Authorizing a reappropriation of $400,000 in County Measure BB - Local Streets and Roads (Fund 552) from the Stanley Boulevard at Isabel Avenue Connector Ramp Crossing Project TC202133 to the Slurry Seal Project SM202204; and
2. Authorizing an increase in the construction contract change order allowance with Bay Cities Paving & Grading, Inc. by $400,000 to a not-to-exceed amount of $682,577 for the Slurry Seal Project SM202204 for additional roadway repairs on Portola Avenue near Tranquility Circle.

SUMMARY

In September 2026, City staff identified significant pavement cracks on the southern, eastbound side of Portola Avenue, approximately 100 feet east of Tranquility Circle. The damaged section of road has been closed to traffic. Testing was conducted and repair recommendations have been developed. Attachment 1 identifies the repair location. Staff proposes completing the repairs as a change order to Slurry Seal Project SM202204, which is currently under construction and involves similar road restoration activities. This requires reappropriating $400,000 in Measure BB roadway funds to the Slurry Seal Project and increasing the change order allowance by $400,000.

DISCUSSION

On September 29, 2026, Public Works staff identified a significant pavement crack on eastbound Portola Avenue approximately 100 feet east of Tranquility Circle. The crack extends through the bike lane and roadway, with uneven pavement in some areas. The eastbound outside lane has been temporarily closed in preparation for repairs. Attachment 1 identifies the repair location.

The City coordinated with geotechnical, civil engineers and the contractor to investigate the pavement distress and develop the repair approach. The investigation included subsurface exploration, site survey monitoring, and evaluation of nearby underground utilities. On October 7, 2026, the contractor excavated 3 test pit areas to allow the geotechnical engineer to evaluate soil conditions. At this time, based on survey data which show no significant movement of the roadway and based on the lack of a visible slide plane in the 3 test pits, the crack does not appear to be caused by an imminent global failure of the slope to the south of the road. The City will monitor the adjacent slope for signs of movement or other conditions that may indicate additional contributing factors not apparent during the initial investigation.

The cracks are most likely due to settlement of older fills placed during construction of the roadway or shrinkage of the underlying expansive clays. The recommended repair primarily includes removing the asphalt and a portion of the underlying aggregate base across the entire eastbound roadway in the location of the cracks, recompacting and installing aggregate base with 2 layers of geogrid reinforcement, replacing the curb and gutter, and then placing new asphalt.

This work will be completed as a change order to Slurry Seal Project SM202204 which is currently under construction. The Slurry Seal Project is part of the Pavement Management Program. The Project includes slurry seal, micro-surfacing, crack sealing, pavement markings, accessible curb ramp improvements, and associated roadway work to preserve pavement and extend roadway service life. City Council awarded the Slurry Seal Project construction contract to Bay Cities Paving & Grading, Inc. on June 22, 2026. Slurry Seal Project work started on August 10, 2026, and is currently scheduled to be substantial completed by February 2027.

FISCAL AND ADMINISTRATIVE IMPACTS

The Slurry Seal Project SM202204 is included in the FY 2025-30 Capital Improvement Plan. The original construction contract was $2,825,772 with a 10% change order allowance. At contract award, the City Council authorized a supplemental appropriation of $800,000 from County Measure BB - Local Streets and Roads (Fund 552) to fund the construction contract, change order allowance, inspection, and project management.

The City then received an $825,000 2026 CIP Grant for the Stanley/Isabel project (originally funded by Measure BB-Local Streets and Roads). For this reason, staff is proposing to reappropriate $400,000 of County Measure BB - Local Streets and Roads (Fund 552) from the Stanley Boulevard at Isabel Avenue Connector Ramp Crossing Project TC202133 to the Slurry Seal Project SM202204 to fund repairs.

The Slurry Seal Project currently has a change order allowance of $282,577.20,10% of the $2,825,772 construction contract. Livermore Municipal Code Section 2.68.590(B) requires City Council to approve change orders above 10% of the construction contract price. To complete the Portola Avenue repairs, an additional $400,000 in change order allowance is required increasing the contingency amount to $682,577.

The repairs restore existing roadway infrastructure and are not anticipated to materially increase annual operations and maintenance costs. Ongoing roadway maintenance will continue to be funded through the City's existing street maintenance budget.

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ATTACHMENTS

1. Location Map
2. Resolution

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