

## REPORT TO THE BOARD OF MAYOR & ALDERMEN

**DATE:** May 11, 2026

**FROM:** John Fox, Public Utilities Director

**SUBJECT:** Review of Bids and Award of Contract for Service Line Investigation

### **INTRODUCTION:**

The purpose of this agenda item is to request approval from the Board of Mayor and Aldermen to enter into a contract with Superior Hydrovac for the Service Line Investigation Project. This project will include the physical inspection of up to 2,677 public and private water service line connections to comply with recent regulatory requirements associated with the Lead and Copper Rule Revisions (LCRR), as implemented by the U.S. Environmental Protection Agency (EPA) and the Tennessee Department of Environment and Conservation (TDEC).

### **BACKGROUND:**

The LCRR, established by the EPA, requires all public water systems to develop and maintain a comprehensive inventory of service line materials on both the public and private sides of each connection. This includes identifying and classifying each service line as lead, galvanized requiring replacement, non-lead, or unknown.

The initial service line inventory was required to be submitted to the State by October 16, 2024. While the Town has completed this inventory using available records, a portion of service lines remain classified as “unknown” due to incomplete or insufficient historical data. These unknowns are primarily associated with structures constructed prior to 1987, before lead materials were prohibited, and field investigations are focused on these older structures.

In addition, the recently finalized LCRR establishes a deadline of November 1, 2027, to identify all unknown service line materials and confirm systems are free of lead service lines or take corrective action as required.

The proposed Service Line Investigation project is a critical component of the Town’s ongoing compliance efforts. This work will allow staff to accurately identify remaining unknown service lines, update the Town’s inventory, and ensure compliance with current and forthcoming regulatory requirements while continuing to protect public health and maintain transparency with residents.

### **DISCUSSION:**

On April 1, 2026, bids were opened for TC2026-14 Service Line Investigation. The Town’s Procurement Division notified eight (8) vendors of the opportunity, with all eight (8) requesting bid documents. A total of three (3) bids were received.

Superior Hydrovac was identified as the lowest responsive and responsible bidder. Superior Hydrovac submitted a base bid of \$832,575.00 with contractor-provided backfill, or \$787,500.00 if the Town elects to provide backfill material. The bid also includes unit pricing of \$450.00 per occurrence for asphalt and concrete repairs associated with investigations in impervious areas.

Below is a summary of the bids received:

Vendor	Based Bid w/backfill material	Base Bid wo/backfill material	Asphalt Repairs	Concrete Repairs
Superior Hydrovac	\$832,575.00	\$787,500.00	\$450.00	\$450.00
W&T Contractor	\$3,599,062.40	\$3,051,343.58	\$3,439.42	\$3,907.42
Barnes & Brower, Inc.	\$1,978,463.62	\$1,897,082.82	\$4,179.00	\$2,656.00

Superior Hydrovac met all bid requirements, including insurance and contractual obligations, and submitted a complete and responsive proposal with no exceptions. The Procurement Division has determined the contractor to be qualified and capable of performing the work in accordance with project specifications.

Based on the results of the competitive bid process, staff recommends award of the contract to Superior Hydrovac as the lowest responsive and responsible bidder. Approval of this contract will allow the Town to proceed with required field investigations and continue progress toward compliance with state and federal regulatory requirements.

**BUDGET IMPACT:  
FY 2026**

Fund	Dept.	Obj. Code	Description	Approved Line Item Budget <sup>(1)</sup>	Previous Expenses	Proposed Expense	Balance	Budget Impact
413	52114	256-90	LCRI Service Line Inspections	\$850,000.00	\$0.00	\$832,575.00	\$17,425.00	\$280,000.00 increase

*(1) Assumes the approval of Resolution 2026-12 on this agenda.*

The original project budget for the Service Line Investigation (TC2026-30) was \$570,000 based on the Town's engineering consultant's estimate. Following the competitive rebid process, the lowest responsive bid submitted by Superior Hydrovac is \$832,575.00, resulting in a budget shortfall of \$262,575.

To address this, a budget amendment in the amount of \$280,000 has been requested, which includes the projected overage as well as a contingency of \$17,425 to account for potential unknown conditions, particularly service lines located beneath asphalt or concrete surfaces. This amendment will increase the total project budget to \$850,000.

**ATTACHMENTS:**

[GS-26-01591 - Contract and Agreement.pdf](#)

[TC2026-30 - Service Line Investigation Bid Evaluation.pdf](#)

**PROPOSED MOTION:**

To approve a contract with Superior Hydrovac for the lump sum bid amount of \$832,575.00 for the Service Line Investigation project.

Board Action: Motion By \_\_\_\_\_ Seconded By \_\_\_\_\_

<b>Vote Total</b>	<b>Hall</b>	<b>Jordan</b>	<b>Robbins</b>	<b>Marshall</b>	<b>Stamps</b>	<b>Fraser</b>
<b>Yes</b>						
<b>No</b>						
<b>Abstain</b>						